

# The AI Revolution in Indian Education: Navigating the Policy-Practice Schism and The Critical Balancing Act

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## EXECUTIVE SUMMARY: AMBITION, INFRASTRUCTURE, AND INTEGRITY

India stands on the threshold of a profound transformation in its educational landscape, driven by the strategic integration of Artificial Intelligence (AI) across primary and higher education sectors. This revolution is powered by dual forces: the centralized policy mandate articulated in the National Education Policy (NEP) 2020 and the explosive, high-growth trajectory of the private EdTech industry.<sup>1</sup> The policy envisions equipping students with "Computational Thinking" skills from an early age, positioning India as a global knowledge superpower.<sup>1</sup>

However, the rapid pace of this integration is fundamentally jeopardized by critical systemic failures in governance and infrastructure, creating a dangerous schism between national ambition and on-the-ground reality.<sup>1</sup> The analysis contained herein confirms that this accelerated transformation creates two primary systemic risks: first, a critical quality control crisis stemming from the unregulated use of Generative AI (GenAI) leading to factual errors (hallucinations); and second, a widening digital divide that risks institutionalizing high-quality AI-driven learning as a privilege rather than an equitable right.

The report highlights a critical misalignment: the ambition to introduce AI literacy as a mandatory curriculum component from Grade 3 in the 2026–27 academic year stands in stark contrast to the reality that only 57.2% of Indian schools currently possess functional computers.<sup>4</sup> To achieve the goal of equitable and high-quality AI education, immediate, targeted interventions are necessary to establish mandatory vetting protocols and link curriculum rollout directly to verifiable infrastructure readiness.

## I. THE NATIONAL POLICY FRAMEWORK: STRATEGIC INTENT AND INVESTMENT

The integration of AI into India's education system is neither accidental nor organic; it is a direct, strategic mandate executed by the Ministry of Education (MoE). This policy push is rooted in structural reform and significant financial commitment aimed at fostering indigenous technological capability.

### 1.1. The Foundational Mandate of NEP 2020

The National Education Policy (NEP) 2020 established the structural context for technology integration. The policy shifted the historical 10+2 academic structure to a new pedagogical and curricular restructuring of 5+3+3+4, covering ages 3 to 18.<sup>2</sup> Within this revised framework, AI and Computational Thinking (CT) are defined as foundational skills for all students.<sup>1</sup>

A major milestone of this policy is the introduction of AI literacy as a mandatory part of the curriculum starting from Grade 3 in the 2026–27 academic year.<sup>1</sup> This implementation, guided by the National Curriculum Framework for School Education (NCF-SE) 2023, is one of the world's earliest mandates for AI education at the primary level.<sup>1</sup> The educational objective transcends merely teaching programming skills; it aims to instill an understanding of "how machines think" and promote the ethical use of technology.<sup>1</sup> The Central Board of Secondary Education (CBSE) has already drafted this curriculum for Class 3 onwards, with final review reserved for the National Council of Educational Research and Training (NCERT).<sup>5</sup>

### 1.2. Building Sovereign AI: The IndiaAI Mission

A crucial component of the policy framework is the

commitment to developing indigenous AI capabilities, a strategic effort designed to safeguard educational content integrity and cultural relevance. This investment is channeled through the IndiaAI Foundation Models initiative, focusing on developing homegrown Large Multimodal Models (LMMs) and Small Language Models (SLMs) that reflect Indian history, languages, and cultural values, thereby mitigating foreign biases.<sup>1</sup>

The government has allocated substantial resources, earmarking over ₹10,300 crore over five years for the IndiaAI Mission, which includes the deployment of 38,000 GPUs to bolster necessary computing power for research and development.<sup>7</sup> This strategic investment aligns with the broader vision of using AI to add an estimated \$1.7 trillion to India's economy by 2035.<sup>7</sup>

However, the rapid nature of the K-12 policy rollout introduces a potential contradiction between the goal of technological sovereignty and the reality of implementation speed. While the policy mandates AI curriculum integration by 2026-27<sup>3</sup>, the creation of high-quality, culturally tailored, and hallucination-resistant indigenous LMMs is a profoundly laborious and multi-year process requiring extensive, human-annotated datasets.<sup>6</sup> The timeline necessary for these indigenous models to mature and be vetted for curriculum deployment is unlikely to synchronize with the policy's primary school implementation deadline. Consequently, if robust local models are not immediately available, educational bodies and teachers will inevitably turn to readily available global GenAI tools. Such reliance immediately risks introducing the foreign biases and cultural inaccuracies that the IndiaAI Mission was explicitly created to avoid, thus compromising the very sovereignty objective it aims to achieve.<sup>1</sup>

### 1.3. Institutional Focus: The Centre of Excellence (CoE) for AI in Education

The education ecosystem's focus on capacity building and research is formalized through new institutional structures. The Union Budget 2025-26 allocated ₹500 crore to establish a dedicated Centre of Excellence (CoE) in AI for Education.<sup>1</sup> This CoE constitutes the fourth major AI center announced by the government, complementing existing centers focused on Healthcare, Agriculture, and

Sustainable Cities.<sup>12</sup>

The primary objectives of the CoE are defined by the Department of Higher Education: to enhance skill development, promote personalized learning technologies, and drive academic transformation.<sup>10</sup> The center is strategically aligned with creating a robust AI talent pipeline, preparing a future-ready workforce, and fostering AI innovation across higher education.<sup>12</sup>

A critical structural gap emerges when analyzing the CoE's mandate in light of the quality crisis in K-12 education. The CoE is a vital strategic investment focused on the *output* of the education system—preparing students for AI-driven careers in higher education. Yet, the most urgent threat to the education system—the Generative AI hallucination crisis—is actively undermining the *input* quality of core K-12 content.<sup>1</sup> The current institutional focus heavily prioritizes innovation and talent development, leaving the immediate, mandatory quality assurance for primary school curriculum content under-resourced and lacking a dedicated, high-budget, institutional safety net.

## II. EDTECH MARKET DYNAMICS: HYPER-GROWTH, INVESTMENT, AND SEGMENTATION

The policy push is dramatically amplified by aggressive private sector activity, transforming AI in Indian education into a massive economic opportunity. Market dynamics reveal hyper-growth and an intense focus on specific product segments, creating unique regulatory challenges.

### 2.1. Mapping the Exponential Market Trajectory

The market for AI in Indian EdTech is experiencing explosive growth, reflecting deep investor confidence and demand. Market size estimations indicate that the sector is projected to reach a valuation between \$33.2 Billion and \$92.09 Billion by 2033.<sup>1</sup> This expansion is characterized by a remarkable Compound Annual Growth Rate (CAGR) projected to range from 28.7% to 38.1% between 2025 and 2033.<sup>1</sup> Even when considering the broader EdTech market, projections anticipate a valuation of \$61.2 Billion by 2035.<sup>15</sup>

This analysis of market size reveals a fundamental

tension concerning educational quality. The exceptionally high CAGR and enormous valuation projections place intense pressure on private EdTech companies to rapidly scale content creation and deployment to meet investor expectations and dominate the market.<sup>14</sup> This economic imperative for speed inherently operates in direct conflict with the necessary, human-intensive, slow process of rigorous educational vetting, source verification, and quality control required to prevent factual errors, especially those generated by nascent GenAI tools.<sup>1</sup> The dynamism of the EdTech boom, therefore, actively exacerbates the systemic quality control crisis.

The market scale is further quantified in the table below, underscoring the high-stakes environment driving the current transformation:

India EdTech Market Size and Growth Forecast (2024–2033)

Metric	Value (2024)	Forecast (2033)	Projected CAGR (2025–2033)
Market Size (USD Billion)	\$2.8 – \$3.6	\$33.2 – \$92.09	28.7% – 38.1%
Dominant Segment (2023)	Personalized Learning (43% share)	N/A	N/A

2.2. Product Segmentation: Personalized Learning as the Dominant Force

The single largest product segment fueling this market growth is Personalized Learning, which commanded a 43% market share in 2023.<sup>1</sup> This model is celebrated for its ability to adapt instruction to the pace and specific needs of individual students, ensuring conceptual mastery before progression.<sup>1</sup> This adaptive approach holds immense promise for addressing India's persistent foundational learning gaps, highlighted by reports indicating that only 55% of Grade 3 students secured adequate marks in basic skills assessments.<sup>1</sup>

While Personalized Learning is effective because it scales individualized affliction far beyond the capacity of human teachers in large classrooms, it

introduces a significant security vulnerability to academic integrity. Traditional educational quality control mechanisms are designed to audit static, mass-produced content, such as standardized textbooks.

Personalized learning, conversely, utilizes AI to create unique, adaptive content streams for every child, depending on their real-time performance. If the underlying large language model powering this dominant 43% market segment introduces a factual error (hallucination), that flaw is highly individualized, difficult to detect through centralized auditing, and profoundly embedded within the student's unique learning pathway, thereby multiplying the systemic damage of a single factual flaw.<sup>1</sup>

III. THE CRITICAL QUALITY CRISIS: UNREGULATED GENAI AND THE HALLUCINATION THREAT

The most urgent threat to the AI Revolution is the immediate and widespread misuse of Generative AI (GenAI) tools in content creation by educators operating in a policy vacuum.

3.1. The Unregulated Diffusion of GenAI in Content Creation

The rapid, unregulated integration of GenAI tools, such as ChatGPT and Gemini, into classroom preparation by overworked educators seeking efficiency is generating a systemic risk of factual error and cognitive erosion.<sup>9</sup> The core problem stems from GenAI's characteristic flaw known as "hallucination"—the confident presentation of completely fabricated information as verifiable fact.<sup>1</sup>

When a teacher, striving for efficiency, incorporates an AI-generated lesson plan or assessment without rigorous, multi-tiered verification, these confident falsehoods are immediately formalized as classroom truth.<sup>1</sup> This process creates an "educational time-bomb" where errors impress permanently on the minds of children, especially considering that national assessments already show alarmingly low proficiency levels in core subjects.<sup>9</sup>

This teacher over-reliance tacitly endorses the behavior of "cognitive outsourcing" by students, who also use GenAI to complete assignments.<sup>16</sup>

Research on the cognitive impact of GenAI demonstrates that heavy student reliance is correlated with negative academic outcomes, including lower brain connectivity, reduced executive function, and poorer memory recall.<sup>9</sup> By outsourcing foundational content creation, the education system undermines the development of critical source verification skills, which are essential for fostering the generation of innovators envisioned by the NEP 2020.

### 3.2. Factual Error Formalization: Biases in Data-Poor Domains

The consequences of unregulated GenAI are particularly severe in domains sensitive to cultural context and national narrative, such as history and civics. AI-generated history content, often distributed through social media platforms, demonstrates a tendency to distort complex historical figures and events.<sup>17</sup> For instance, political decisions by figures like Razia Sultan have been reduced by GenAI-driven content to misogynistic tropes of "romance" rather than accurate analyses of political strategy.<sup>17</sup>

If curriculum content is generated using these tools, the content inevitably draws on a corpus that is potentially biased or misinformed. The AI's ability to present flawed narratives with an authoritative voice institutionalizes systematic biases and profound cultural inaccuracies within the curriculum itself.<sup>9</sup> This active propagation of inaccuracies, rather than the transmission of verifiable facts, poses an existential threat to academic integrity.

### 3.3. The Policy Vacuum and Regulatory Lag

The proliferation of GenAI content proceeds under a significant policy vacuum: currently, there are no mandatory national frameworks or vetting protocols for the use of GenAI content in educational materials.<sup>1</sup> While the NCERT has issued warnings against "unscrupulous publishers" who utilize unauthorized, inaccurate materials that do not align with the National Curriculum Framework<sup>18</sup>, this existing regulatory focus targets traditional textbook piracy.

The fundamental issue is regulatory lag amplification. GenAI enables unscrupulous content generators to bypass the slow, traditional process of physical publishing, facilitating the instantaneous

creation and distribution of plausible, yet deeply flawed, digital educational material at vast scale. The technology has accelerated the distribution risk far beyond the capacity of existing policy mechanisms, demanding an immediate, technology-specific regulatory response focused on content integrity, which has not yet been established.

## IV. THE THREAT TO EQUITY: THE DEEPENING DIGITAL AND INFRASTRUCTURAL DIVIDE

The ambition of the AI mandate is severely constrained by systemic infrastructural deficiencies, threatening to transform AI education from a tool for universal empowerment into a mechanism for institutionalized inequality.

### 4.1. The Stark Reality of School Digital Readiness

Objective data from the Economic Survey 2024–25, utilizing Unified District Information System for Education (UDISE+) figures, paints a clear picture of the vast infrastructural gaps in India's school system. The data indicates that technological readiness remains significantly uneven across the country.<sup>4</sup>

Specifically, the data reveals that only 57.2% of schools possess functional computers, and a mere 53.9% of schools have access to an internet facility.<sup>4</sup> This means that over 42% of schools lack the most basic functional prerequisite—a computer—required to participate in the AI curriculum slated to become mandatory in 2026–27.<sup>1</sup>

The policy mandate, if executed uniformly without addressing these foundational gaps, becomes an exclusionary mandate. Students in the 42.8% of schools lacking functional computers will be institutionally excluded from participating in the government's foundational AI literacy initiative. This immediately ensures that high-quality, outcome-driven learning becomes a privilege reserved for technologically ready institutions, predominantly urban and private schools, rather than an equitable right for all students.<sup>1</sup>

### 4.2. Connectivity Gaps and The Urban-Rural Gulf

The digital divide is not merely a matter of device access but also one of reliable connectivity, with stark geographical disparities. According to data as

of March 2024, Rural Tele-density stood at 59.19%, significantly lower than Urban Tele-density at 133.72%.<sup>21</sup>

Furthermore, the institutional disparity is pronounced: while government schools enroll 50% of the nation's students and employ 51% of its teachers, private unaided schools possess substantially better digital infrastructure, with nearly 70% having computers.<sup>4</sup>

While overall internet access has grown (total internet subscribers reaching 954.40 million in March 2024<sup>21</sup>), the core requirement for modern AI applications, particularly real-time adaptive curricula essential for personalized learning, is high-speed, reliable broadband. The massive disparity in tele-density suggests that even for the 53.9% of schools claiming internet access, the bandwidth quality in rural areas is likely insufficient to run advanced AI software efficiently. This structural deficit results in a dual quality crisis: outright lack of access for some, and functionally degraded access—rendering sophisticated AI tools impractical—for others.

The following data summarizes the critical infrastructural gaps identified in the Economic Survey:

School Digital Infrastructure Status and Tele-density in India (2023-24)

Metric	Percentage / Value	Source (2023-24 Data)
Schools with Functional Computers	57.2%	Economic Survey / UDISE+
Schools with Internet Facility	53.9%	Economic Survey / UDISE+ <sup>4</sup>
Rural Tele-density (March 2024)	59.19%	PIB Data <sup>21</sup>
Urban Tele-density (March 2024)	133.72%	PIB Data <sup>21</sup>

#### V. STRATEGIC RECOMMENDATIONS: ENSURING GOVERNANCE AND EQUITY

To reconcile the strategic policy ambition with the realities of infrastructure and quality control, immediate, targeted interventions focusing on governance and equity are required.

#### 5.1. Implementing Mandatory Governance and Vetting Protocols

The most urgent step is to address the Generative AI hallucination crisis by imposing mandatory national guidelines for GenAI use in educational bodies.<sup>1</sup>

A Multi-Tiered Human Expert Sign-off (HESO) process must be established for all GenAI-generated content intended for core subject facts, assessments, and historical explanations.<sup>1</sup> This protocol requires verification by subject matter experts at the institutional, district, or state level before deployment in the classroom. This human-centric vetting process introduces a necessary layer of accountability and editorial rigor that current machine learning models cannot guarantee, thereby safeguarding academic integrity against sophisticated factual errors and cultural biases.<sup>9</sup>

#### 5.2. An Infrastructure-Dependent Rollout Model (Throttling)

The fixed 2026-27 deadline for the AI curriculum mandate must be re-evaluated and replaced with an infrastructure-contingent rollout model.<sup>1</sup>

Curriculum implementation must be throttled based on verifiable, objective metrics of local infrastructure capacity, specifically focusing on the student-to-functional-computer ratio and reliable bandwidth quality.<sup>1</sup> Areas that fail to meet these essential thresholds should prioritize foundational digital literacy training and dedicated infrastructure investment, utilizing relevant budgetary allocations (such as components of the ₹500 crore earmarked for AI initiatives) to achieve parity before mandating the complex AI curriculum. This approach ensures that the policy of inclusion is matched by the reality of readiness, preventing the institutionalization of the digital divide.

#### 5.3. Teacher Empowerment as Critical Partners

Teachers must be transformed from passive users of AI tools into critical evaluators and strategic partners in implementation.<sup>1</sup>

Existing teacher training programs, such as the NISHTHA initiative, require comprehensive overhaul to shift pedagogical focus from merely operational competence (how to use a tool) to critical evaluation (how to detect, verify, and address

AI outputs).<sup>1</sup> Educators must receive intense training in AI literacy and prompt engineering, enabling them to understand the limitations, biases, and sources of error inherent in GenAI. By treating teachers as primary defense mechanisms against the hallucination crisis and as active partners in developing ethical integration strategies, the system can leverage human expertise to govern the technological transition effectively.<sup>1</sup>

## VI. CONCLUSION: THE IMPERATIVE FOR INTEGRATED GOVERNANCE

The AI revolution is set to redefine learning and economic opportunity in India, driven by robust strategic investment and policy alignment with the National Education Policy 2020. India possesses both the policy framework and the market drive to become a world leader in AI education.<sup>1</sup>

However, the analysis demonstrates that unchecked momentum threatens to compromise the quality and equity of the education system. The ambition to rapidly integrate AI is colliding with the reality of profound infrastructural gaps—where 42.8% of schools lack functional computers—and a critical quality crisis stemming from the absence of governance over GenAI content creation.

The challenge ahead is not technical innovation, but integrated governance. To ensure that AI enhances, rather than compromises, the quality of learning for every child and that the national vision of an equitable knowledge society is realized, the Ministry of Education must quickly establish mandatory quality assurance measures (HESO) and condition the curriculum rollout on demonstrable infrastructure readiness. Only through this careful balancing act of speed, quality, and equity can India successfully navigate the AI revolution.

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